MULTI-LEVEL GOVERNANCE
IN MARITIME SPATIAL PLANNING
THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

PartiSEApate: Multi-Level-Governance in Maritime Spatial Planning

Background, Objectives, Findings, Recommendations

Angela Schultz-Zehden, sustainable-projects s.Pro GmbH

MSP Forum, Riga, 17th June 2014

Baltic Sea Region Programme 2007–2013

Part-financed by the European Union
(European Regional Development Fund)

Benefits of transboundary MSP approach

- **The Baltic Sea is a single and unique natural system**

© Timo Kleinerueschkamp

Benefits of transboundary MSP approach

- **The Baltic Sea is a single and unique natural system**
- **Sea uses and their impacts transcend national borders**

© Timo Kleinerueschkamp

Benefits of transboundary MSP approach

- **The Baltic Sea is a single and unique natural system**
- **Sea uses and their impacts transcend national borders**
- **Avoid costly conflicts & incompatibilities**

© Timo Kleinerueschkamp

© Gail Johnson / Shutterstock

Benefits of transboundary MSP approach

- **The Baltic Sea is a single and unique natural system**
- **Sea uses and their impacts transcend national borders**
- **Avoid costly conflicts & incompatibilities**
- **Maximise future opportunities**

© Timo Kleinerueschkamp

© Gail Johnson / Shutterstock

© Marilia Trevisan

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

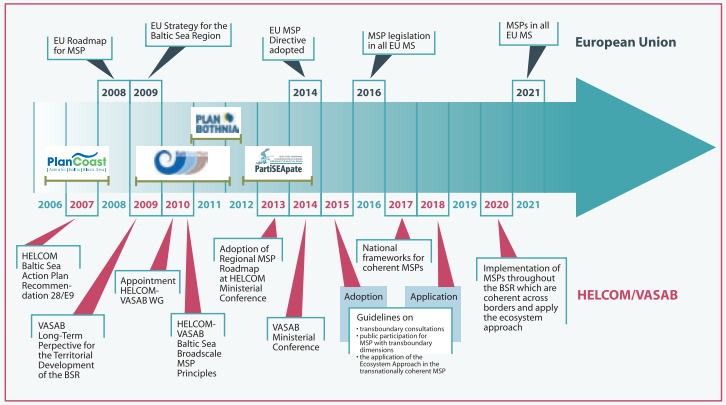
PartiSEApate objective

Recommendation for the Future Governance Framework for MSP within the Baltic Sea Region:

- **Structures and processes necessary to ensure effective MSP across scales in the Baltic Sea**

Feed into "Guidelines" to be adopted in 2015 on

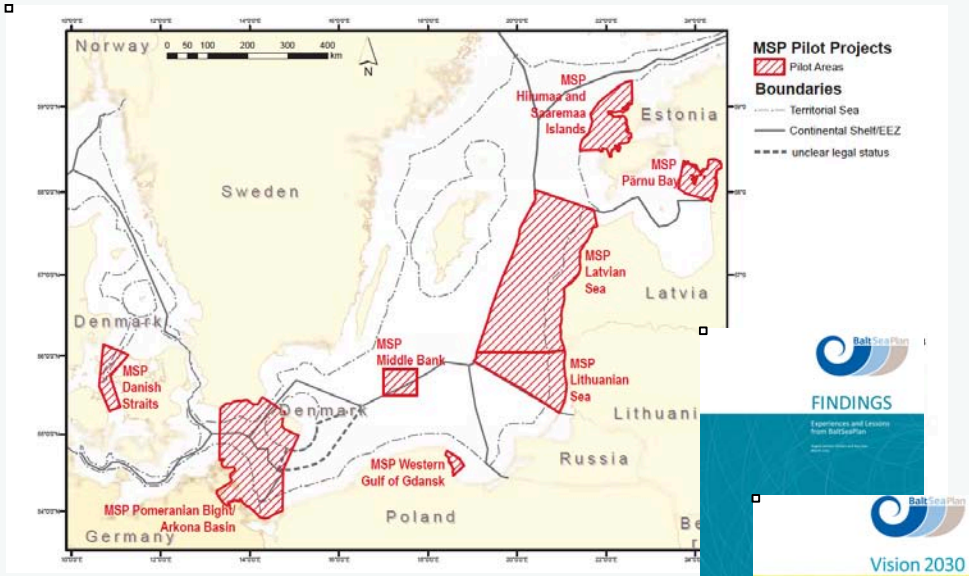
- **Transboundary consultation & cooperation on MSP**
- **Public participation for MSP with transboundary dimension**



Previous projects

BaltSeaPlan

- 8 MSP Pilot Projects
- National Policy Analysis
- Pan-Baltic Trends
- Special Reports & Tools: Models, Data, Fishery, Stakeholders
- BaltSeaPlan Vision 2030

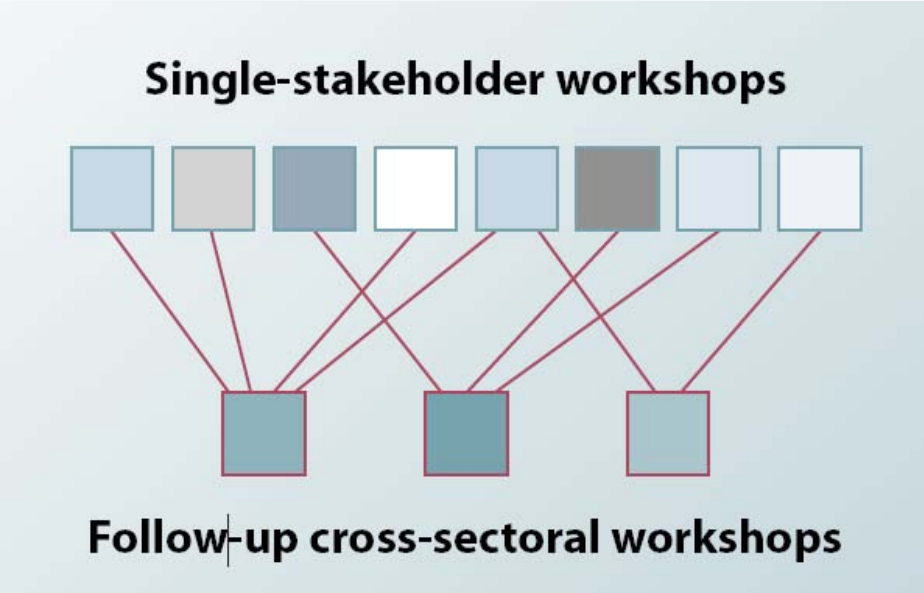


PlanBothnia

- Cross-Border Pilot Case
- Report:

  Common Minimum Requirements for MSP in the Baltic Sea

Evidence base 1: pan-Baltic Dialogues



2013: single-sector workshops

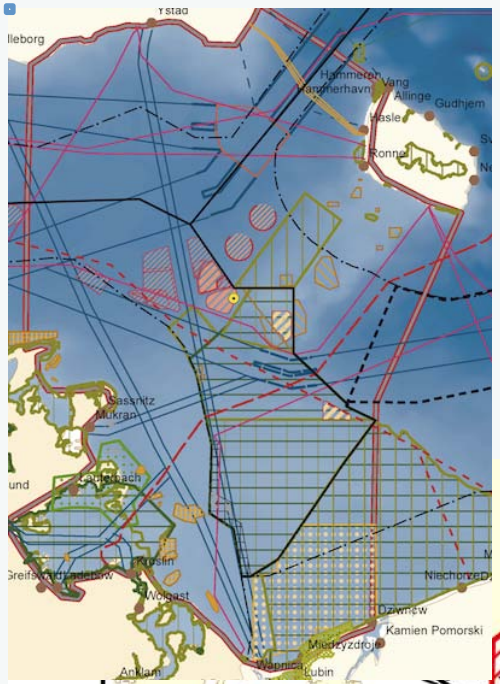
1. Aquaculture
2. Shipping/ports
3. Offshore wind energy
4. Fisheries
5. Underwater Cultural Heritage
6. Nature/ Environment

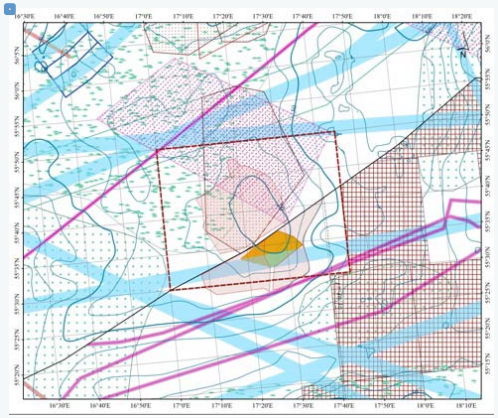
7. Climate change
8. Research
9. Data network building

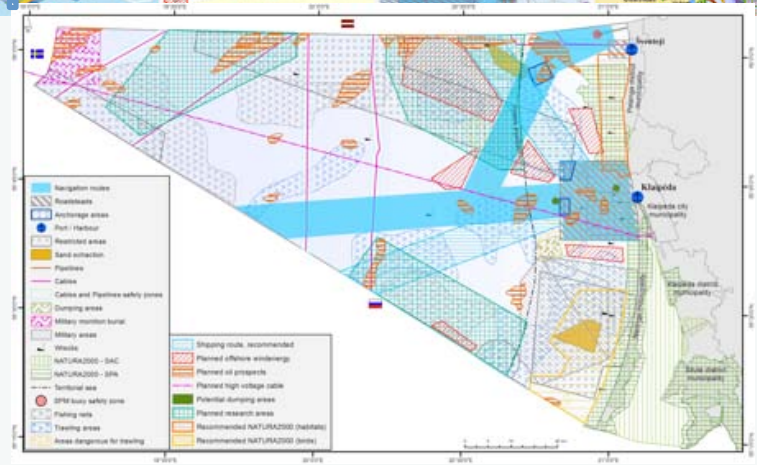
MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

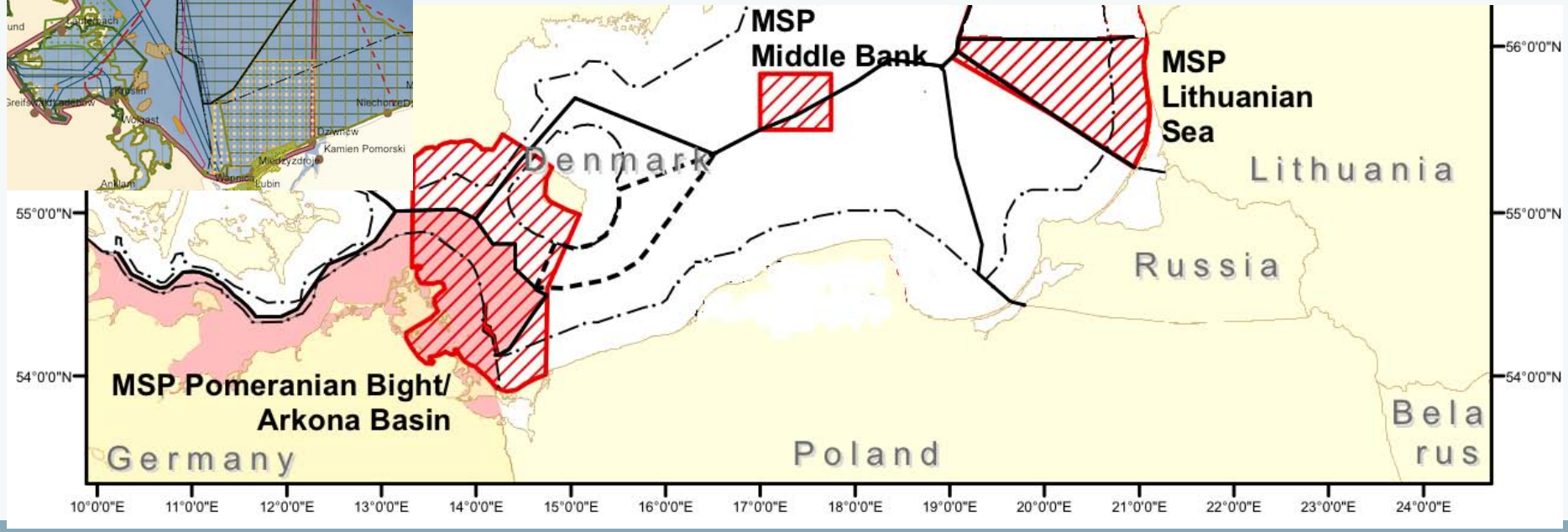
PartiSEApate

Evidence 2: Three transboundary MSP cases







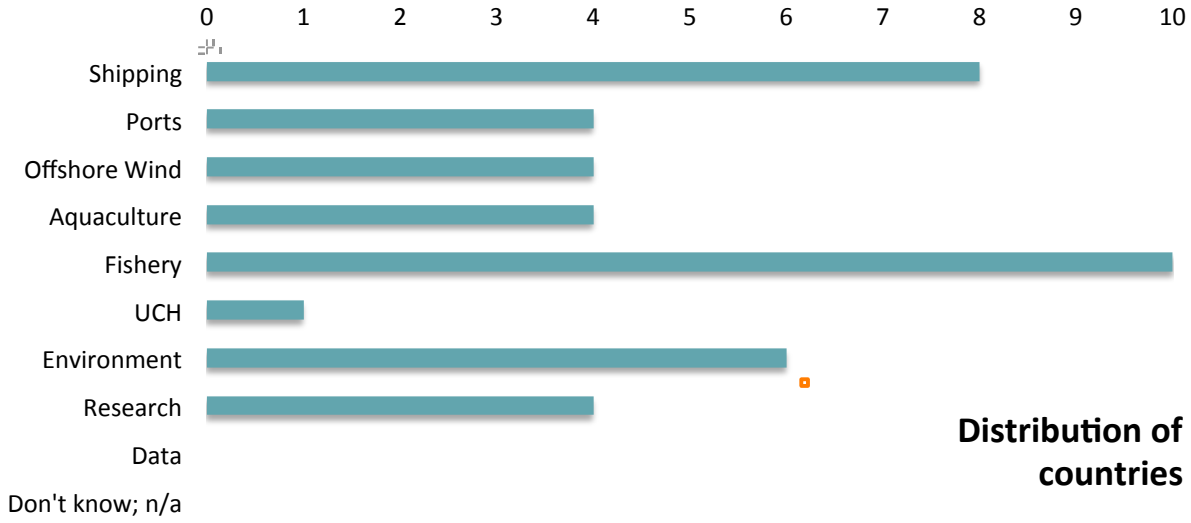


MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Evidence 3: Telephone interviews

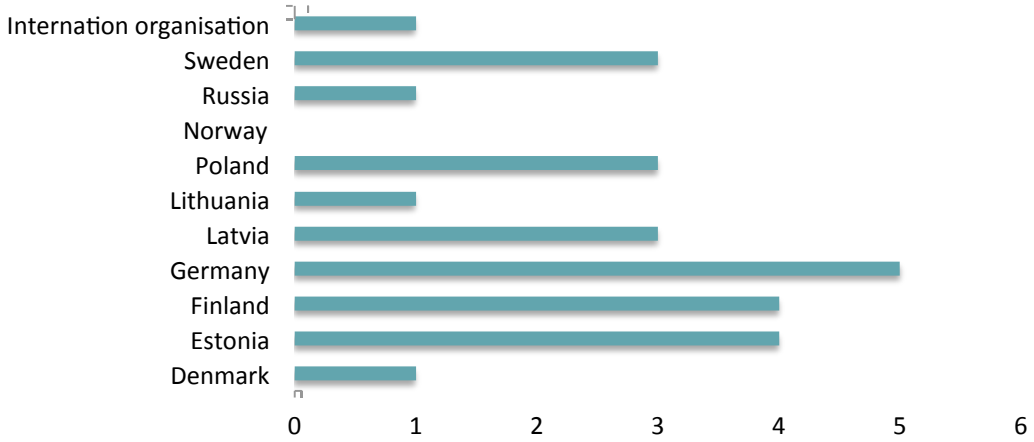
Distribution of respondents (sector experts) across sectors



32 sector representatives

26 governance representatives

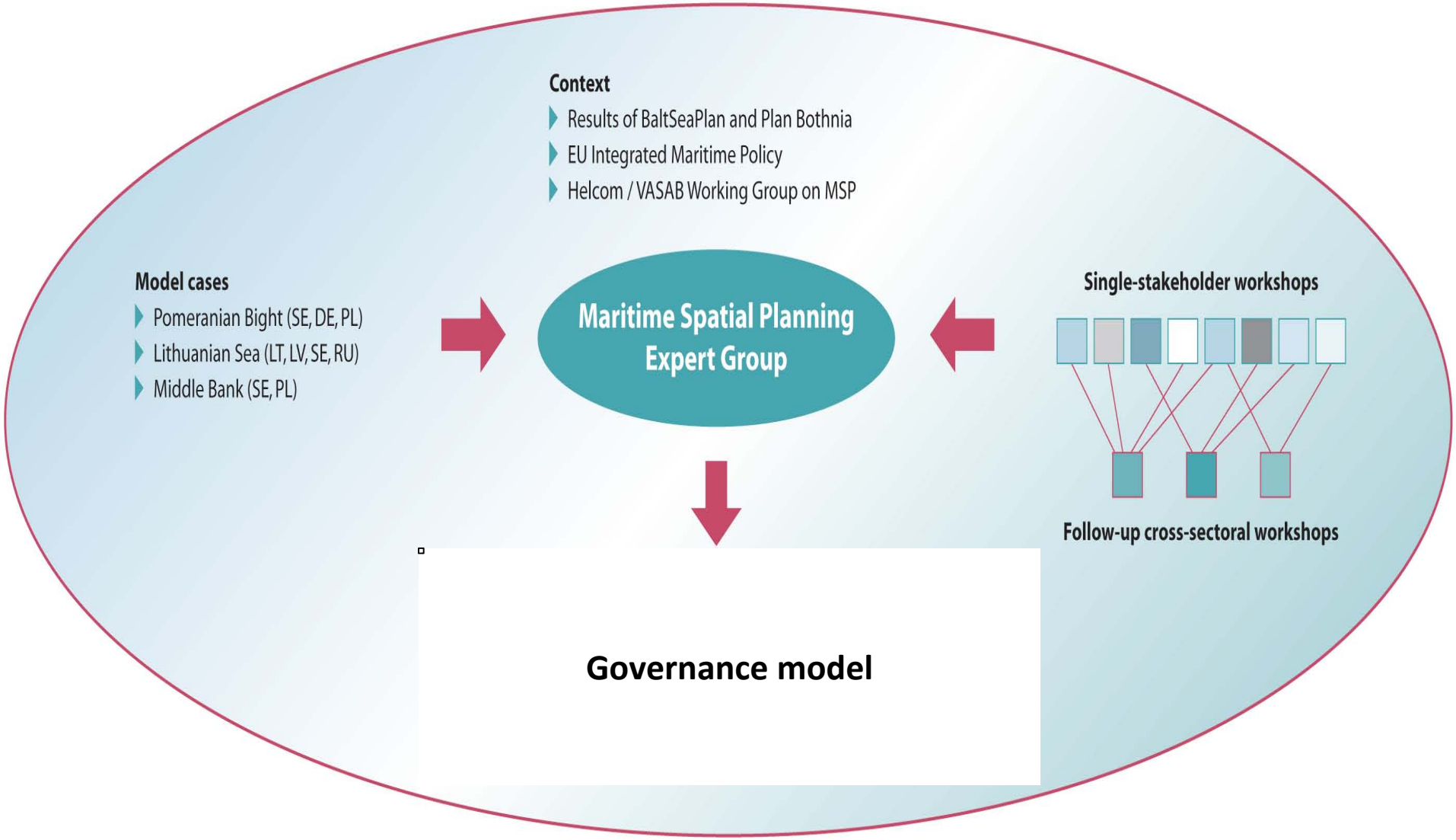
Distribution of respondents (MSP experts) across countries / international organisations



MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

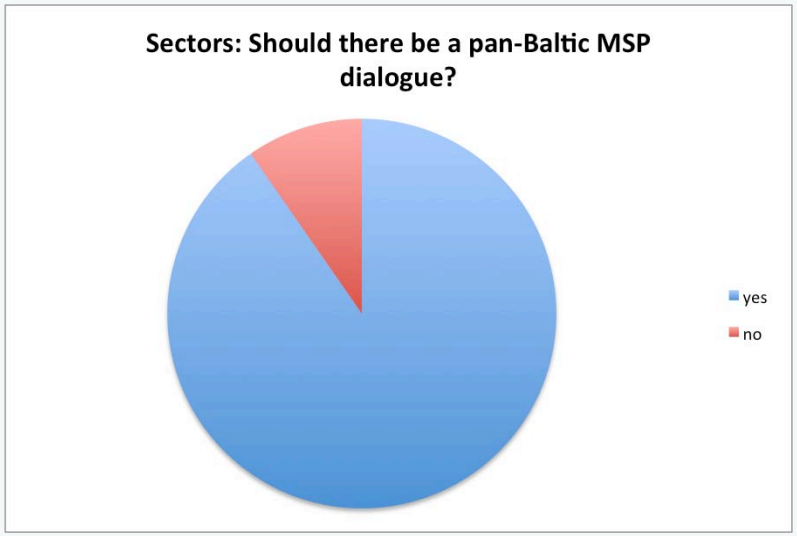
The Result

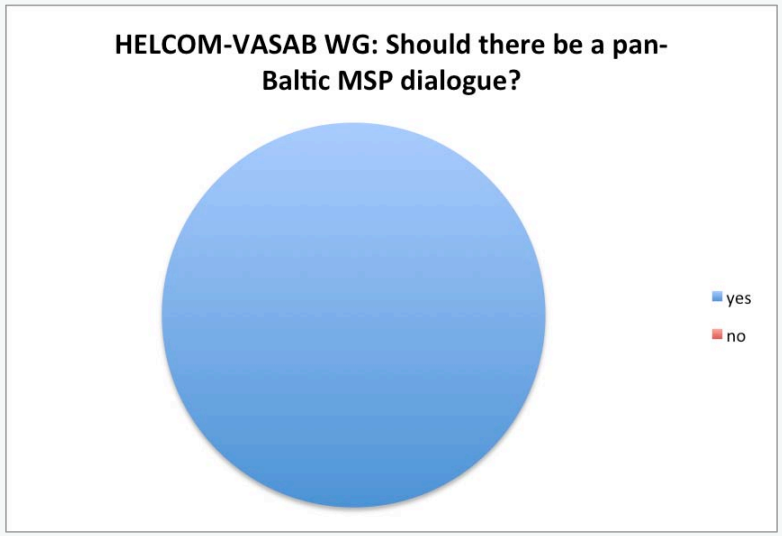


MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

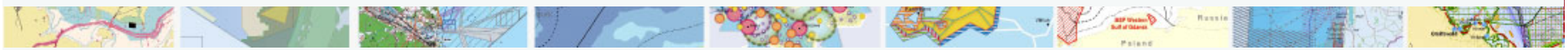
PartiSEApate

MSP Dialogue needed / wanted!





Views on „added value“ of MSP cooperation



Governance View

Coherence in approach
Greater predictability

- Better information about the sea and sea uses
- Comprehensive perspective of the sea
- Common understanding of MSP
- Common framework conditions, vision, strategic perspective

Sector View

An Opportunity
but could also bring costs

- A tool for balancing and coordinating activities - could create more fairness
- Can lead to better business decisions
- Trigger for debate within sector

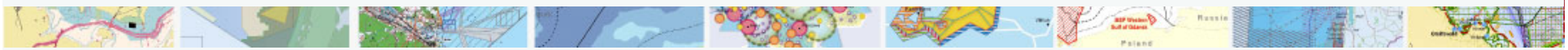
BUT:

- Restrictive
- Monopolised by nature conservation
- Don’t know what it means

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Sector Workshop Findings



General

- Insufficient dialogue and co-ordination of sea uses at pan-Baltic scale even within the sectors →not only with regard to MSP
- Substantial differences between sectors with regard to views / expectations on MSP → main issues often not spatial…

New Players

- Aquaculture / Cultural Heritage → MSP a chance to raise voice
- Offshore Wind → National / political interests dominate

Traditional Players

- MSP more a threat than a chance
- Macro- versus micro-economic benefits
- Ports / Shipping – lack of coordination due to competition

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays
- Different (economic) interests of countries

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays
- Different (economic) interests of countries
- Established power structures

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays
- Different (economic) interests of countries
- Established power structures
- Lack of shared vision

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays
- Different (economic) interests of countries
- Established power structures
- Lack of shared vision
- Lack of political will

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Barriers to establish a pan-Baltic MSP Dialogue

- MSP not established in all countries
- Lack of understanding of need / added value of MSP & pan-Baltic MSP cooperation
- Sectoral power plays
- Different (economic) interests of countries
- Established power structures
- Lack of shared vision
- Lack of political will

- Limited resources (time commitment)

© balein / Shutterstock

MULTI-LEVEL GOVERNANCE
IN MARITIME SPATIAL PLANNING
THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Pan-Baltic Cooperation & Consultation

on Maritime Spatial Planning

Angela Schultz-Zehden – HELCOM-VASAB MSP WG – 16 June 2014

Baltic Sea Region Programme 2007–2013
Part-financed by the European Union
(European Regional Development Fund)

Conclusions for pan-Baltic governance

1. Pan-Baltic MSP Dialogue must be purpose led

© marekuliasz / Shutterstock

Conclusions for pan-Baltic governance

2. Informal and formal structures required

© Vikpit / Shutterstock

Conclusions for pan-Baltic governance

3. Establish stronger intra-sectoral dialogue

© cherezoff / Shutterstock

Conclusions for pan-Baltic governance

4. Building an effective MSP Dialogue will take time

© cherezoff / Shutterstock

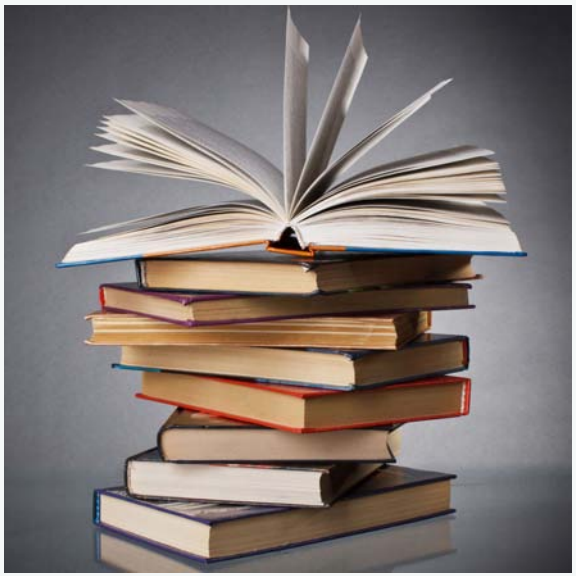
Conclusions for pan-Baltic governance

5. The nature of a Dialogue may change over time

© Lilkar / Shutterstock

Conclusions for pan-Baltic governance

6. Start with obvious and manageable topics first



© FotoYakov / Shutterstock

Conclusions for pan-Baltic governance

7. Dialogue should be coordinated by competent hands

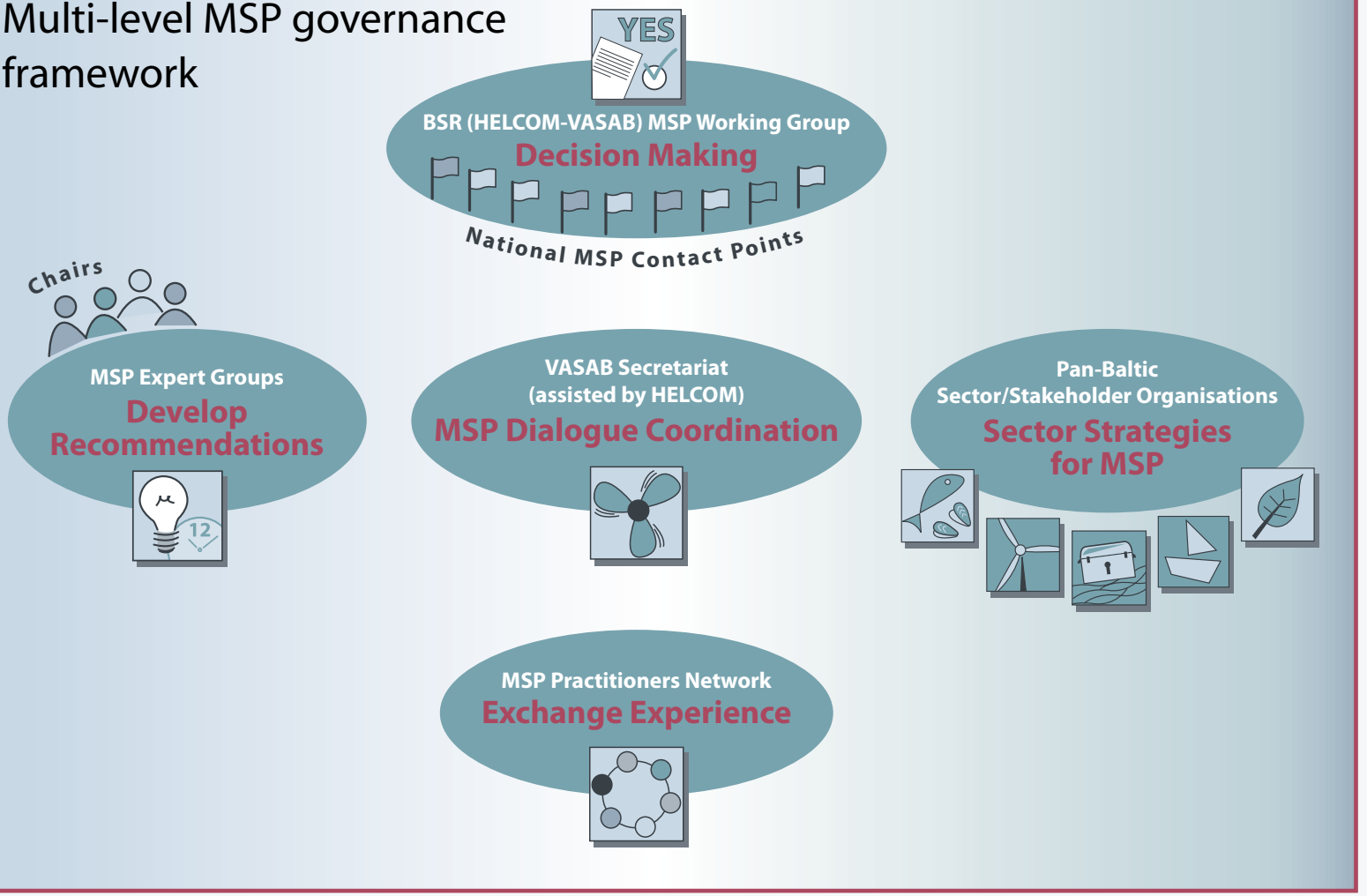
© Bacho / Shutterstock

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Suggested elements of MSP governance system in BSR

Multi-level MSP governance framework



MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

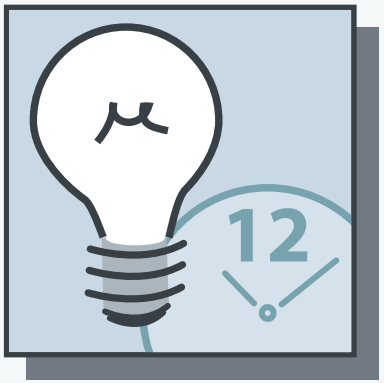
PartiSEApate

BSR (HELCOM-VASAB) MSP WG

- Function?
  - Policy Driver and decision-making body
  - Member State consultation
- Who?
  - HELCOM & VASAB Contracting Parties
  - Authorities responsible for MSP should take the lead
- How?
  - Group provides mandate to MSP expert groups
  - Discuss results & recommendations presented
  - Filters back / down to national policy level

MSP Expert Groups

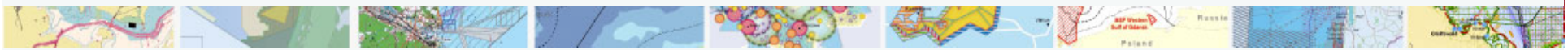
- Function?
  - Independent recommendations on „Hot“ Topics
- Who?
  - Broad range of relevant perspectives: countries, topic/sector, planners, environment, science
  - Experts: Independent – Individual Competence
- How?
  - Time-limited / clear Terms of Reference
  - Coordinated / driven by chair
  - Result oriented / paid work



MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Examples of "hot" MSP topics



1. MSP data needs & network
2. MSP and MFSD / GES indicators and measures
3. Linear infrastructures: shipping lanes / grids /pipelines
4. Offshore development and impact on land

Tools - Criteria - How to?

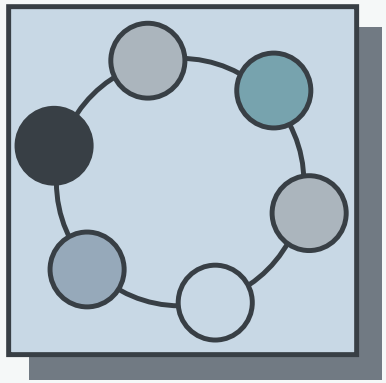
1. site allocation criteria for specific sectors
2. align environmental with economic impact assessment in MSP
3. include cultural value in MSP
4. align fisheries and nature conservation

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

MSP practitioners network

- Function?
  - Informal information & knowledge exchange
  - Get to know each other => build contacts / personal trust
  - NOT Member State official consultation
- Who?
  - Experts from all BSR countries, who really „do“ MSP
- How?
  - MSP Practitioners Contact List
  - Once / twice year informal network meetings
  - Open agendas with some key notes



MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Sector / MSP support networks

- Function?
  - Inform each other on sector trends in BSR countries & respective involvement in MSP processes
  - Develop transboundary / pan-Baltic sector positions on MSP
  - Feed into MSP Expert Groups / HELCOM-VASAB MSP WG
- Who?
  - Relevant pan-Baltic organisations with input provided by MSP experts / practitioners
- How?
  - MSP Dialogue Coordinator establishes pro-active contact
  - MSP experts / practitioners provide input

VASAB secretariat (assisted by HELCOM)

- Function?
  - Continuous facilitation of MSP Dialogue process
- Who?
  - Competent hands (MSP Knowledge & Communication)
  - Strong inter-action with other MSP governance elements, i.e. MSP National Contact Points, chairs, sector organisations,
- How?
  - Topics, Terms of Reference, Experts => MSP Expert Groups
  - Facilitate MSP Practicitioners Network => agenda, database, meeting location
  - Facilitate MSP Input to Sectors

MULTI-LEVEL GOVERNANCE
IN MARITIME SPATIAL PLANNING
THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Cross-Border Consultation

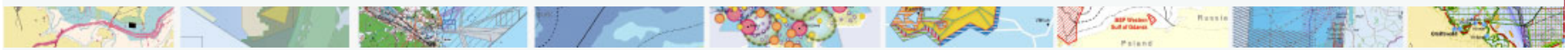
on Maritime Spatial Plans to be developed

Baltic Sea Region Programme 2007–2013
Part-financed by the European Union
(European Regional Development Fund)

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

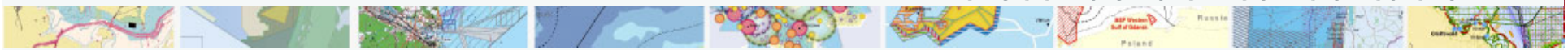


- Consultation takes place too late in MSP Process

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

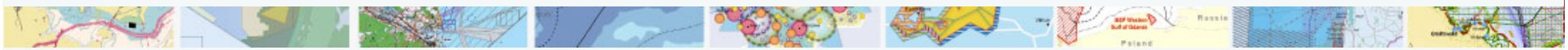


- Consultation takes place too late in MSP Process
- SEA / ESPOO:
  Focus on (negative) environmental impacts only

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

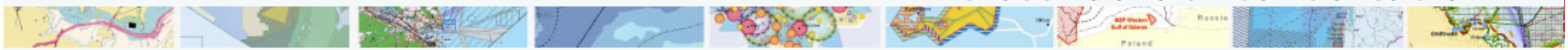


- Consultation takes place too late in MSP Process
- SEA / ESPOO:
  Focus on (negative) environmental impacts only
- Chance to create „added value“ lost:
  no socio-economics / no synergies

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

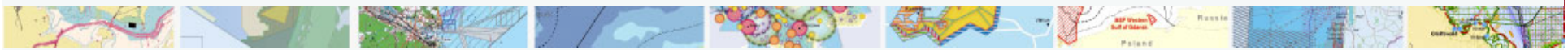


- Consultation takes place too late in MSP Process
- SEA / ESPOO:
  Focus on (negative) environmental impacts only
- Chance to create „added value“ lost:
  no socio-economics / no synergies
- Limited scope of authorities (stakeholders?) involved

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

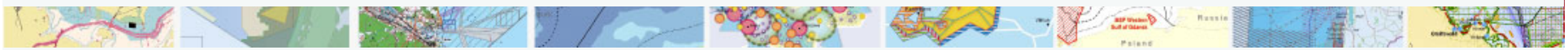


- Consultation takes place too late in MSP Process
- SEA / ESPOO:
  Focus on (negative) environmental impacts only
- Chance to create „added value“ lost:
  no socio-economics / no synergies
- Limited scope of authorities (stakeholders?) involved
- Different approaches to MSP /
  language & terminologies

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Conclusions cross-border consultation

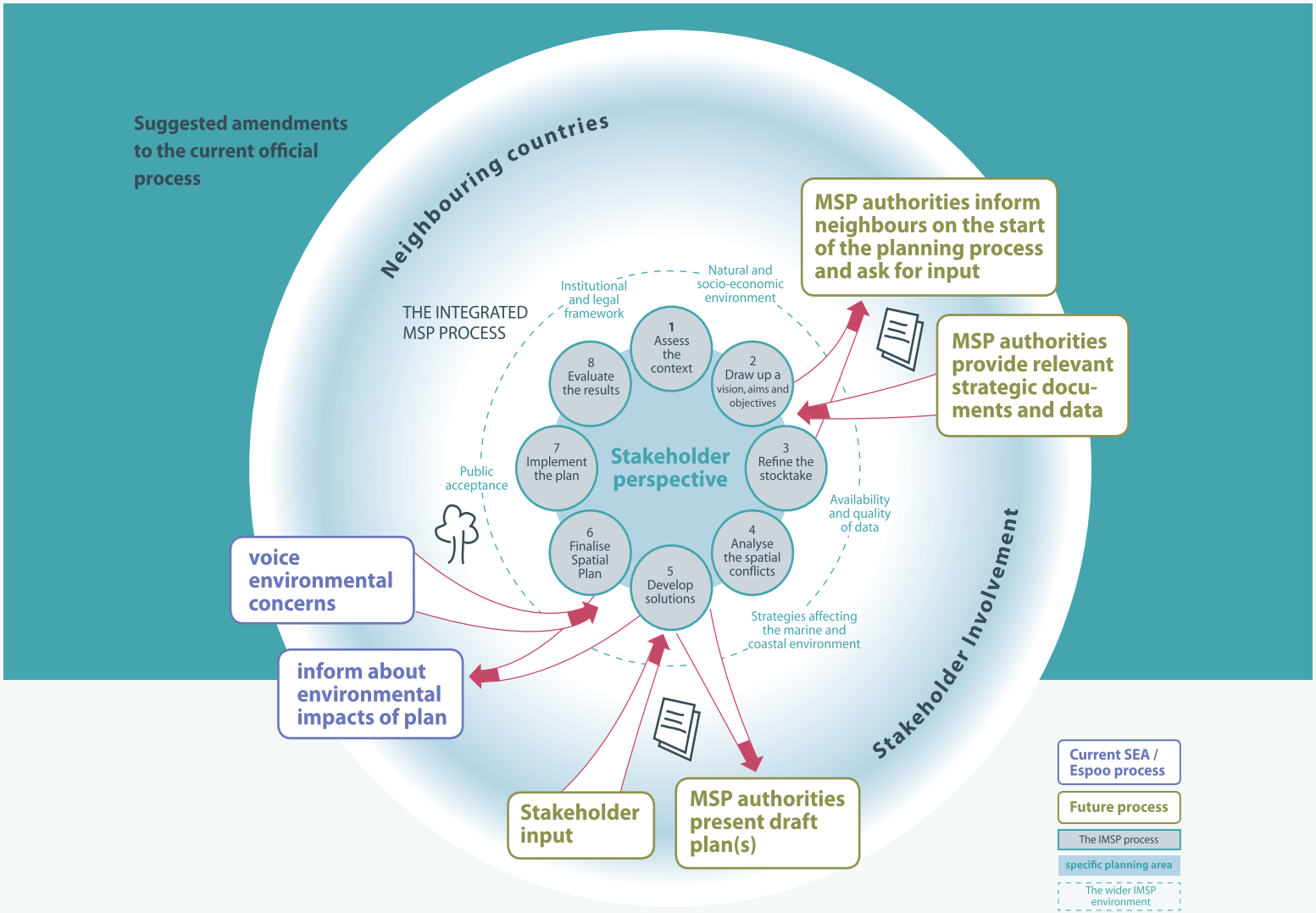


- Consultation takes place too late in MSP Process
- SEA / ESPOO:
  Focus on (negative) environmental impacts only
- Chance to create „added value“ lost:
  no socio-economics / no synergies
- Limited scope of authorities (stakeholders?) involved
- Different approaches to MSP /
  language & terminologies
- So far, countries have difficulties to react

MULTI-LEVEL GOVERNANCE IN MARITIME SPATIAL PLANNING THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Cross-Border Consultation



MULTI-LEVEL GOVERNANCE
IN MARITIME SPATIAL PLANNING
THROUGHOUT THE BALTIC SEA REGION

PartiSEApate

Coherent MSP in the Baltic Sea
Let‘s make it happen !Thank You !

www.partiseapate.eu

Part-financed by the European Union
(European Regional Development Fund)